

COURT No.2
ARMED FORCES TRIBUNAL
PRINCIPAL BENCH: NEW DELHI

A.

OA 1130/2017 with MA 840/2017

Pilot Officer Arun Govil (Retd)

..... Applicant

VERSUS

Union of India and Ors.

..... Respondents

For Applicant : Mr. VS Kadian, Advocate

For Respondents : Mr. Shyam Narayan, Advocate

CORAM

HON'BLE MS. JUSTICE ANU MALHOTRA, MEMBER (J)

HON'BLE LT. GEN. P.M.HARIZ, MEMBER (A)

ORDER

24.01.2024

Vide our detailed order of even date, we have allowed the OA 1130/2017. Learned counsel for the respondents makes an oral prayer for grant of leave to appeal in terms of Section 31(1) of the Armed Forces Tribunal Act, 2007 to assail the order before the Hon'ble Supreme Court. After hearing learned counsel for the respondents and on perusal of our order, in our considered view, there appears to be no point of law much less any point of law of general public importance involved in the order to grant leave to appeal.

(JUSTICE ANU MALHOTRA)
MEMBER (J)

(LT. GEN P.M. HARIZ)
MEMBER (A)

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OA No. 1130/2017 with MA 840/2017

Pilot Officer Arun Govil (Retd)

... Applicant

Versus

Union of India & Ors.

... Respondents

For Applicant : Mr. I.S. Yadav, proxy for
Mr. V.S. Kadian, Advocate

For Respondents : Mr. Shyam Narayan, Advocate

CORAM :

HON'BLE MS. JUSTICE ANU MALHOTRA, MEMBER(J)

HON'BLE LT GEN P.M HARIZ, MEMBER (A)

ORDER

M.A. 840/2017

This is an application filed under section 22(2) of the Armed Forces Tribunal Act, 2007 seeking condonation of delay of 15063 days in filing the present OA. In view of the judgments of the Hon'ble Supreme Court in the matter of *Union of & Ors. Vs Tarsem Singh* 2009(1) AISLJ 371 and in *Ex Sep Chain Singh Vs Union of India & Ors* (Civil Appeal No. 3073/2017) and the reasons mentioned, the MA 840/2017 is allowed and the delay of 15063 days in filing the OA 1130/2017 is thus condoned. The MA is disposed of accordingly.

O.A. 1130/2017

2. Invoking the jurisdiction of this Tribunal under Section 14 of the Armed Forces Tribunal Act, 2007, the applicant has therefore filed this O.A and the reliefs claimed in Para 8 - read as under:

"a) To quash and set aside the impugned letter No. Air H/99797/3471/Dis/O/DAV-1(B) dated 02.01.2017, And/or

b) Direct respondents to treat disability of the applicant as attributable to or aggravated by military service and grant him disability pension with benefit of broad banding.

c) Direct the respondents to pay the due arrears of disability pension with interest @ 12% .a. from the date of retirement with all the consequential benefits.

d) Any other relief which the Hon'ble Tribunal may deem fit and proper in the fact and circumstances of the case. "

Brief of the Case

3. The applicant was enrolled in the Indian Air Force on 22.01.1972 and was invalided out from service on 04.04.1976 having been found medically unfit for further service after rendering 4 years and 2 months of service. The applicant was suffered from the disability "FITS (NYD)". The assessment in relation to the disability of the applicant is not

brought on record due to the reason that the documents were destroyed after prescribed retention period.

4. The claim for the grant of the disability pension for the said disability was rejected vide letter No. Air HQ 99797/3471/Dis/O/DAV 1(B) dated 17.04.2014 stating that the disability of the applicant was neither attributable to nor aggravated by service.

5. The applicant subsequently preferred a public grievance on PG Portal vide registration No. PMOPG/E/2016/0409735 dated 31.10.2016 for the grant of disability pension. The same was denied by the respondents vide letter No. Air HQ/99797/3471/Dis/O/DAV-1 (B) dated 02.01.2017. Aggrieved by which the applicant has filed the instant O.A. and thus, in the interest of justice under Section 21(2)(b) of the AFT Act, 2007, we take up the same for consideration.

Arguments by the Counsel of the Applicant

6. The counsel for the applicant submitted that the applicant was invalided out from service on 04.04.1976. The learned counsel for the applicant further submitted that the applicant was invalided out of service on medical grounds. The learned counsel for the applicant submitted that the assessment in relation to the disability of the applicant is not brought on record due to the reason that the documents were destroyed after prescribed retention period. The counsel submitted

that the disability of the applicant occurred due to stress and strain of service.

7. The counsel for the applicant placed reliance on the verdict of the Hon'ble Supreme Court in ***Union of India & Ors. Vs. Rajbir Singh*** (2015) 15 SCC 264. Reliance is also placed on the verdict of the Hon'ble Supreme Court in ***Dharamvir Singh Vs. Union of India & Ors.*** (2013) 7 SCC 316 wherein it was observed in para 28, which reads as under :-

"28. A conjoint reading of various provisions, reproduced above, makes it clear that:

(i) Disability pension to be granted to an individual who is invalidated from service on account of a disability which is attributable to or aggravated by military service in non-battle casualty and is assessed at 20% or over. The question whether a disability is attributable or aggravated by military service to be determined under "Entitlement Rules for Casualty Pensionary Awards, 1982" of Appendix II (Regulation 173).

(ii) A member is to be presumed in sound physical and mental condition upon entering service if there is no note or record at the time of entrance. In the event of his subsequently being discharged from service on medical grounds any deterioration in his health is

to be presumed due to service. [Rule 5 r/w Rule 14(b)].

(iii) Onus of proof is not on the claimant (employee), the corollary is that onus of proof that the condition for non-entitlement is with the employer. A claimant has a right to derive benefit of any reasonable doubt and is entitled for pensionary benefit more liberally. (Rule 9).

(iv) If a disease is accepted to have been as having arisen in service, it must also be established that the conditions of military service determined or contributed to the onset of the disease and that the conditions were due to the circumstances of duty in military service. [Rule 14(c)].

(v) If no note of any disability or disease was made at the time of individual's acceptance for military service, a disease which has led to an individual's discharge or death will be deemed to have arisen in service. [14(b)].

(vi) If medical opinion holds that the disease could not have been detected on medical examination prior to the acceptance for service and that disease will not be deemed to have arisen during service, the Medical Board is required to state the reasons. [14(b)]; and

(vii) It is mandatory for the Medical Board to follow the guidelines laid down in Chapter II of the "Guide to Medical (Military Pension), 2002 – "Entitlement

: General Principles", including paragraph 7,8 and 9 as referred to above."

to contend to the effect, that if there is no note or record at the time of entrance, in the event of his subsequently being discharged from service on medical grounds any deterioration in his health is to be presumed due to service.

8. The counsel further submitted that in the instant case the disease of the applicant has to be held to be either attributable to or aggravated by service due to stress and strain of military service as no note of disease in the medical documents was made at the time of enrolment by the Medical Board.

9. The counsel also placed reliance on the verdict of the Hon'ble Supreme Court in the case of ***Sukhvinder Singh Vs. Union of India*** (2014 STPL (WEB) 468 SC) decided on 25.06.2014, wherein it was observed as under :

"....We are of the persuasion, therefore, that firstly, any disability not recorded at the time of recruitment must be presumed to have been caused subsequently and unless proved to the contrary to be a consequence of military service. The benefit of doubt is rightly extended in favour of the member of the Armed Forces; any other

conclusion would be tantamount to granting a premium to the Recruitment Medical Board for their own negligence. Secondly, the morale of the Armed Forces requires absolute and undiluted protection and if an injury leads to loss of service without any recompense, this morale would be severely undermined. Thirdly, there appears to be no provisions authorising the discharge or invaliding out of service where the disability is below twenty per cent and seems to us to be logically so. Fourthly, wherever a member of the Armed Forces is invalided out of service, it perforce has to be assumed that his disability was found to be above twenty per cent. Fifthly, as per the extant Rules/Regulations, a disability leading to invaliding out of service would attract the grant of fifty per cent disability pension.

...."

10. The counsel further submitted that the applicant is entitled to invalid pension, if not disability pension and during the course of submissions made on 18.12.2023, confined the prayer made through the present OA to the grant of invalid pension alone.

Arguments by the Counsel of the Respondents

11. Per contra, the counsel for the respondent submitted that the applicant was invalidated out from service on 04.04.1976, after rendering 04 years and 02 months, having been found medically unfit for further service due to the disability "FITS (NYD)". The assessment in relation to the disability of the applicant is not brought on record due to the reason that the documents were destroyed after prescribed retention period.

12. The counsel drew our attention to Govt of India, MoD letter dated 16.07.2020 wherein the competent authority issued provision for invalid pension to Armed Forces Personnel invalidated before completion of 10 year of qualifying service. Para 4 of this policy letter stated that – *"The provision of this letter shall apply to those Armed Forces Personnel who were/ are in service on or after 04.01.2019. The case in respect of personnel who were invalidated out from service before 04.01.2019 will not be re-opened"*. The counsel submitted that since the applicant was invalidated out from service w.e.f 04.04.1976 i.e. before 04.01.2019, he is not entitled for invalid pension as per the above provision.

13. The counsel argued that the dead and stale claim is not permitted to be revived and the person who sleeps over his right is not entitled for any indulgence. The counsel further submitted that the claim for the disability pension was rejected in 2014. The learned counsel for the

respondent further submitted that the applicant filed the instant O.A. after more than 38 years from the rejection for the grant of disability pension, and therefore, on the sole ground of limitation, the instant O.A. be dismissed on the ground of delays and laches.

Consideration of the Case

14. On the careful perusal of the material available on record and also the submissions made on behalf of the parties, we are of the view that it is not in dispute that the applicant was invalided out on medical ground from service on 04.04.1976, after rendering 04 years and 02 months of service, due to the disability 'FITS (NYD)'. However, the assessment and attributability/ aggravation of the said disability as per the medical board proceedings could not be brought on record due to the fact that the applicant was a non-pensioner and service records were destroyed after the retention period of 15 years in terms of AFO 52/98. During the course of arguments the applicant confined his prayer to grant of invalid pension alone and did not press for disability pension with regard to the disability of the applicant.

15. After perusal of the records produced before us and arguments advanced by either side, we hold that the applicant is entitled to invalid pension, as the applicant was enrolled in the Air Force on 22.01.1972 and was invalided out from service on medical grounds on 04.04.1976

i.e. after rendering 04 years and 02 months of service. In this regard, reliance is placed upon Rule 153 of the Pension Regulation for the Air Force, 1961, Part I, which is reproduced herein below :

"153. Unless otherwise specifically provided, a disability pension may be granted to an individual who is invalided from service on account of a disability which is attributable to or aggravated by air force service and is assessed at 20 per cent or over.

The question whether a disability is attributable to or aggravated by air force service shall be determined under the regulations in Appendix II "

16. Lest it be contended that the applicant being invalided out after serving for 04 years and 02 months, however may not be eligible for getting the invalid pension as per Rule 25 of the Pension Regulation for the Air Force, 1961, Part I, which reads as under :

"25. (a) The minimum period of qualifying service required for a retiring pension is 20 years (15 years in case of a 'late entrant'—see regulation 15). Only completed years of qualifying service shall count.

(b) The minimum period of qualifying service for a retiring gratuity shall be 10 years,"

it is apposite to advert to the order of the Armed Forces Tribunal (Regional Bench) Lucknow in ***Ex. Recruit. Chhote Lal Vs. Union Of India & Ors.*** in OA No.368 of 2021, wherein the MoD letter No. 12(06)/2019/D(Pen-Pol) dated 16.07.2020 has been examined in detail. The said MoD letter is reproduced below:

" Subject: Provision of Invalid Pension to Armed Forces Personnel before completion of 10 years of qualifying service- Reg.

Sir,

1. Government of India, Ministry of Personnel, Public Grievances & pensions, Department of Pension & Pensioners „Welfare vide their O.M 21/01/2016-P&PW(F) dated 12th February 2019 has provided that a Government servant, who retires from service on account of any bodily or mental infirmity which permanently incapacitates him from the service before completing qualifying service of ten years, may also be granted invalid pension subject to certain conditions. The provisions have been based on Government of India, Gazette Notification No. 21/1/2016-P&PW(F) dated 04.01.2019.

2. The Proposal to extend the provisions of Department of Pension & Pensioners Welfare O.M No. 21/01/2016 –P&OW(F) dated 12.02.2019 to Armed Forces personnel has been under consideration of this Ministry. The undersigned is directed to state that invalid Pension would henceforth also be admissible to Armed

Forces Personnel with less than 10 years of qualifying service in cases where personnel are invalided out of service on account of any bodily or mental infirmity which is Neither Attributable to Nor Aggravated by Military Service and which permanently incapacities them from military service as well as civil reemployment.

3. Pension Regulation of the Services will be amended in due course.

4. The provision of this letter shall apply to those Armed Forces Personnel were / are in service on or after 04.01.2019. The Cases in respect of personnel who were invalided out from service before 04.01.2019 will not be re-opened.

5. All other terms and conditions shall remain unchanged.

6. This issues with the concurrence of Finance Division of this Ministry vide their U.O No. 10(08)/2016/FIN/PEN dated 29.06.2020.

7. Hindi version will follow."

17. The AFT, Regional Bench, Lucknow while disposing off OA No. 368 of 2021 decided on 11.03.2022 in the case of ***Ex Rect Chhote Lal v. Union of India*** has examined Para 4 of the MoD letter dated 16.07.2020 and has held the said Para 4 of the letter as unconstitutional on the grounds that:

" 20. letter dated 16.07.2020 fails to meet the aforesaid twin test. The letter arbitrarily denies the benefit of invalid

pension to those armed forces personnel, who happened to be invalided out from service prior to 04.01.2020 (ought to read as 04.01.2019). There cannot be any difference on the ground of invalidment as both in the cases of personnel invalided out before and after 04.01.2020 (ought to read as 04.01.2019), they faced the similar consequences. In fact, the persons who have retired prior to 04.01.2020 (ought to read as 04.01.2019) have faced more difficulties as compared to the persons invalided out on or after 04.01.2020 (ought to read as 04.01.2019). The longer period of suffering cannot be a ground to deny the benefit by way of a policy, which is supposed to be beneficial. Such a provision amounts to adding salt to injury.

21.

22. As per policy letter of Govt of India, Ministry of Def dated 16.07.2020, there is a cut of date for grant of invalid pension. As per para 4 of policy letter, "provision of this letter shall apply to those Armed Forces Personnel who were/ are in service on or after 04.01.2019". Para 4 of impugned policy letter dated 16.07.2020 is thus liable to be quashed being against principles of natural justice as such discrimination has been held to be ultra vires by the Hon'ble Apex Court because the introduction of such cut of date fails the test of reasonableness of classification

prescribed by the Hon'ble Apex Court viz (i) that the classification must be founded on an intelligible differentia which distinguishes persons or things that are grouped together from those that are left out of the group; and (ii) that differentia must have a rational relation to the objects sought to be achieved by the statute in question".

23. From the foregoing discussions, it may be concluded that the policy pertaining to invalid pension vide letter dated 16.07.2020 will be applicable in the case of the applicant also as para 4 of the letter cannot discriminate against the petitioner based on a cut of date....."

18. The cut off date for grant of invalid pension to Armed Forces Personnel before completion of ten years' of qualifying service as mentioned in letter dated 16.07.2020 referred above is 04.01.2019. However, the same has been wrongly mentioned as 04.01.2020 in para 20 of Chhote Lal (Supra). The date stands corrected as 04.01.2019.

19. The Tribunal in reaching such a conclusion with respect to Para 4 of MoD letter No. 12(06)/2019/D(Pen-Pol) dated 16.07.2020 has placed reliance on the verdicts of the Hon'ble Apex Court in the cases of :

- ***D.S. Nakara and Others Vs Union of India, (1983), SCC 305 ;***
- ***Maneka Gandhi V. Union of India ;***
- ***Sriram Krishna Dalmia v. Sri Justice S.R. Tendolkar and Others 1958 AIR 538 1959 SCR 279 ;***
- ***Ramana Dayaram Shetty v. The International Airport Authority of India & Ors 1979 AIR 1628 ;***
- ***State of Punjab & Anr. V. Iqbal Singh 1991 AIR 1532 1991 SCR (2) 790 ;***
- ***Jaila Singh & Anr. V. State of Rajasthan & Ors. 1975 AIR 1436 1975 SCR 428 1976 SCC (1) 602.***

20. We also consider it essential to advert to para 27 of the order of ***Lt. A.K. Thapa Vs. Union of India & Ors.*** in OA 2240/2019 of this Tribunal. Para 27 thereof reads as under :-

"27. In view of the law laid down by the Hon'ble Supreme Court in ***Sukhvinder Singh(Supra)*** and in ***Balbir Singh(Supra)*** on invalidment, the personnel of the Armed Forces who is invalided out is presumed to have been so invalided out with a minimum of twenty percent disability which in terms of the verdict in ***Sukhvinder Singh(Supra)*** is to be broad banded to 50% for life, the incorporation by the respondents vide the MoD letter dated 16.07.2020 of a term of a

necessary permanent incapacity for civil re-employment,
*is an apparent overreach on the verdict of the Hon'ble Supreme Court in **Sukhvinder Singh(Supra)**. Furthermore, the said clause of a requirement of an Armed Forces Personnel to be permanently incapacitated from Military service as well as Civil re-employment is wholly vague and arbitrary and does not take into account the extent of incapacity for Civil re-employment. This is so for the personnel of the Armed Forces who is invalided out with all limbs incapacitated may still have a functional brain and functional voice, may be able to speak, sing, paint and earn a livelihood. The utilisation of the words 'permanently incapacitates from civil re-employment', apparently requires a permanent brain dead armed forces personnel. We thus hold that the requirement of the Armed Forces Personnel **'to be permanently incapacitated from civilian employment as well'** (apart from permanent incapacitation from military service) for the grant of invalid pension in terms of the MoD letter No. 12(06) /2019 /D (Pen/Pol) dated 16.07.2020 to be wholly arbitrary and unconstitutional and violative of Article 14 of the Constitution of India which is in Part-III of the Fundamental Rights with the sub heading thereto of **'Right to Equality'**, and lays down to the effect:-*

"14. Equality before law.—The State shall not deny to any person equality before the law or the equal protection of the laws within the territory of India.

Article 21 of the Constitution of India lays down to the effect:-

"21. Protection of life and personal liberty.—No person shall be deprived of his life or personal liberty except according to procedure established by law."

*Article 21 protects the **Right to Livelihood** as an integral facet of the **Right to life** as laid down by the Hon'ble Supreme Court in **Narender Kumar Chandla Vs. State of Haryana**, 1995 AIR 519 and the right to life is one of the basic human rights which even the State has no authority to violate, except according to procedure established by law....."*

Conclusion

21. We find no reason to differ from the law laid down in **Chhote Lal (supra)** and in **A.K. Thapa (supra)**, we are therefore of the considered view that the applicant has to be deemed to be invalided out of service on account of the said disability as the applicant rendered 4 years and 2 months of service and was invalided out before completing his term of initial engagement. Therefore, the applicant is held entitled to invalid pension, despite the fact that he had not completed the qualifying length of service of ten years.

22. The respondents are thus directed to calculate, sanction and issue the necessary PPO to the applicant within a period of three months from the date of receipt of copy of this order and the amount of arrears shall be paid by the respondents, failing which the applicant will be entitled for interest @6% p.a. from the date of receipt of copy of the order by the respondents. However, as the applicant has approached the Tribunal after a considerable delay, in view of the law laid down in ***Union of India & Ors. Vs. Tarsem Singh 2009 (1) AISLJ 371***, arrears of invalid pension will be restricted to three years prior to the date of filing of O.A. 1130/2017.

Pronounced in the open Court on this day of ²⁴ January, 2024.

[Lt Gen P M' Hariz]
MEMBER (A)

[JUSTICE ANU MALHOTRA]
MEMBER(J)

'Ashok'